

Report Reference: 12.1

#### Open Report on behalf of Richard Wills - Executive Director - Communities

Report to: Mid Lincolnshire and South Lincolnshire and

**Rutland Local Access Forums** 

Date: 6 July / 19 July 2011

Subject: Countryside Access and Rights of Way

**Improvement Plan Update** 

#### **Summary:**

A report outlining the progress made in the implementation of the Lincolnshire Countryside Access and Rights of Way Improvement Plan.

#### Recommendation(s):

i) That the forum notes the contents of the report.

#### 1. Background

The responsibility to produce a Rights of Way Improvement Plan is a statutory duty arising from the Countryside and Rights of way Act 2000. The Lincolnshire Countryside Access & Rights of Way Improvement Plan (ROWIP) was adopted by the County Council on 3 April 2007.

The ROWIP is being implemented under four themes, each with a strategic aim and supporting the wider social objectives of the County Council including the aims of the LTP2:

- Sustainable Transport Strategic Aim to increase the use of the network for sustainable transport and utility trips
- Health and Well-being Strategic Aim to make it easier for people to incorporate exercise into their daily lives and lead healthier lifestyles
- Rural Economy and Tourism Strategic Aim to support local businesses and tourism through access improvements
- Social Issues Strategic Aim to enable more people to enjoy walking and riding

There is also a separate strand of Core Tasks that will assist in the management of the network and access opportunities.

The Countryside Access & Rights of Way Improvement Plan Year Action Plan is attached as Appendix A.

The RoWIP also shows links to the Lincolnshire Assembly's Community Strategy with common themes in encouraging greater walking, cycling and use of public transport, improving safety, improving access to key services, supporting the local economy and the health agenda.

#### 2. Summary

#### **Year 4 Implementation Report**

#### **Network Management-**

The highway divisions have continued to make general improvements through improved maintenance and enforcement works. In the period April 2007 to April 2011 these have included:

- 639 stiles provided or repaired,
- 1115 new roadside signs,
- 1434 routes waymarked,
- 364 gates provided or repaired,
- 281 new bridges,
- 240 stiles replaced with kissing gates,
- 204 stiles removed.

Improvement Schemes – The ROWIP year 5 improvement programme is now under preparation and schemes will be implemented during the coming months in a number of areas including Gedney, Market Rasen, Walesby Plantation, Glentham, Moorby, Skegness and Upton.

#### **Publicity and Promoted routes**

2 new Railway Walk Leaflets have been published for Methringham and Sleaford. Additional leaflets are under preparation the Lincolnshire Coastal Country Park and Limewoods area.

The Lincolnshire County Council Countryside Micro site is currently under redevelopment.

Countryside Access Education Packs – The final amendments have now been made and the pack will be printed in July.

The Lindsey Trail –

- Highway warning signs have now been erected.
- Trail maps have now been completed.
- Access improvement works have commenced.
- Surface improvement have commenced
- Willingham Woods Interpretation boards currently underway.
- Licence arrangement now in place with the Forestry Commission to enable the use of Willingham Woods by carriage drivers and horse riders.

#### 3. Consultation

a) Scrutiny Comments

n/a

b) Executive Councillor Comments

n/a

c) Local Member Comments

n/a

d) Policy Proofing Actions Required

n/a

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# APPENDIX A Implementation Progress of Core Tasks

### **Core Tasks**

| Ref | Action  | Target date                           | Progress at April 2011   |
|-----|---|---------------------------------------|--|
| CT1 | Review the Definitive Map Modification Order Priorities Policy and Public Path Order Policies in line with the RoWIP, to give a potentially higher priority to key routes that will improve or increase access. | 2008                                  | DMMO policy completed. PPO policy to be published.   |
| CT2 | Review the current Path Priority System for the maintenance and enforcement of PRoW   | 2008                                  | Maintained under review.   |
| СТЗ | Review Maintenance and Enforcement Policies for PRoW and publicise to farmers, landowners and the public  | 2008 – 2009                           | Draft Enforcement Manual completed.  |
| CT4 | Review current Parish Paths Partnership scheme and explore new ways to increase community involvement   | 2008                                  | Consultation report now completed. Analysis of scheme commenced September 2010.  |
| CT5 | Undertake whole network condition survey  | Complete by 2010                      | Survey complete. Carried out through the proactive inspection regime which ensures all paths receive an inspection at least once in a three year period.   |
| СТ6 | Seek opportunities to reduce the number of unnecessary stiles and barriers on the PRoW network  | Throughout<br>Plan life 2007-<br>2012 | Continue to remove unnecessary stiles and barriers and replace stiles with kissing gates as appropriate. Survey of promoted routes now underway routes to identify unnecessary stiles and barriers.  204 stiles were removed as unnecessary and 240 stiles were replaced with gates. |
| CT7 | Continue to fully sign and waymark the PRoW network   | Throughout<br>Plan life 2007-         | Continue to sign and waymark the network.  |

|      |  | 2012                                  | Survey promoted routes underway to identify routes requiring signing or waymarking.  1115 new roadside fingerposts installed either in new locations or to replace those in poor condition.   |
|------|--|---------------------------------------|---|
| CT8  | Continue the annual programme of vegetation clearance on PRoW  | Throughout<br>Plan life 2007-<br>2012 | Additional paths added to the schedule during ROWIP implementation years 1 - 4 as necessary and in line with improvement schemes and the development of new promoted routes. Austerity measures will result in re-examination of vegetation cutting schedule during implementation year 5.  |
| CT9  | Continue to ensure that the public has access to designated areas of Open Country and Registered Common Land under CRoW Act 2000 | 2008                                  | -Access Land Management Plan reviewedAccess land inspection regime introducedInterpretative panels installed at South and West Commons in LincolnWoodnook Valley, Grantham – Access controls and signage installedLincoln Commons leaflets to published for South and West Commons in Lincoln.  |
| CT10 | Continue to provide information and promote wider use of the PRoW Network  | Throughout<br>Plan life 2007-<br>2012 | Promotion of the network through various media including the LCC website, County News and local and national press.  Searchable database of leaflets now available on the LCC Countryside website.  34 Lincolnshire Walks Leaflets have been published (since Apr 07)  8 Lincolnshire Cycling Leaflets have been published (since Apr 07)  Outdoor Guide produced (Lincolnshire Tourism)  Visitor Guide produced (Lincolnshire Tourism) |

|      |   |                                       | 'Countryside for All' pack produced.  'Walk more in Lincolnshire' produced in association with stakeholder groups.  'Countryside Access' education pack under preparation.  |
|------|---|---------------------------------------|---|
| CT11 | Develop longer distance routes and trails | Throughout<br>Plan life 2007-<br>2012 | Viking Way - All permissive sections reviewed for relevance and maintenance.  Marine and Coastal Access Act 2009 now given Royal Assent. Further support to be given to Natural England in the event of the trail being implemented.  Partnership Working  Spires & Steeples Trail now launched.  Lindsey Trail –under implementation.  Macmillan Way – Programme of infrastructure improvements undertaken around Boston and Surfleet.  Save the Children walk – Assistance provided in route development. |

# **Sustainable Transport**

| Ref  | Action   | Target date                | Progress at April 2011  |
|------|--|----------------------------|---|
| SOA1 | Identify and improve off road routes linking communities with schools, employment centres and local services | Throughout Plan life 2007- | Comments submitted regarding reviews of Community Travel Zones for Lincoln and Louth. Senior Countryside Access |
|      | with schools, employment centres and local services  | 2012                       | Officer included on a transport studies group. Links to SOA39 mapping.  |

| <br>, |  |
|-------|--|
|       | Improvements implemented on the following routes;  |
|       | Improvements implemented on the following routes;  1. Claxby BOAT 753 – Improvement works 2. Lincoln Footpath No. 3 – Improvement works to increase accessibility to pushchairs. 3. Louth Public Footpath No. 11 – Improvement works to improve access to school. 4. Crowland Public footpath No. 6 – Surface improvement works undertaken at Wheatsheaf Yard. 5. North Somercotes Public Footpath No. 30 – Surface improvements works undertaken on previously uneven village path surface. 6. Goulceby Public Footpath No. 25 – Surface improvement works undertaken on village path. 7. Wainfleet St Mary Public Footpath No. 323 – Access improvement works undertaken on village path in conjunction with parish council. 8. Branston Public Footpath No. 14 – Seating installed on |
|       |  |
|       | <ul> <li>11. Market Rasen No. 167 – Surface improvement works.</li> <li>12. Doddington No. 8 – Surface improvement works.</li> <li>13. Skellingthorpe No. 3a – Surface improvement works.</li> <li>14. Skegness PF 297 (vine Walk) – Surface Improvement Works.</li> <li>15. Horncastle PF 76 - Surface Improvement works.</li> <li>16. Lincoln PF 60 – Surface improvement works undertaken between Doddington Road and Hartsholme Country Park.</li> </ul>   |

|      |  |                                       | 17. Saxilby PF 204 – Surface improvement works.  18. Holton le Clay PF 1 – Surface improvement works.  19. North Somercotes PF 32 – Surface improvement works School Lane to Warren Road.  20. Scotton PF 4 – Surface improvement works.  21. Quadring PF 5 – Bridge upgraded between village and primary school.  22. Boston PF1 – Bridge upgrading works.  23. Horncastle PF80 – Resurfacing works. |
|------|--|---------------------------------------|---|
| SOA2 | Improve enforcement and management of urban rights of way to combat litter, fly tipping and dog fouling                      | 2011                                  | LCC Divisions and Borough Councils contacted regarding issues of flytipping on public rights of way to highlight areas experiencing excessive flytipping.  Borough Councils contacted to clarify protocols for dealing with dog fouling on public rights of way   |
| SOA3 | Seek improvements for non motorised travel in proposals for new developments. Schemes funded through developer contributions | Throughout<br>Plan life 2007-<br>2012 | Work with planning authorities to ensure that maximum public benefits are realised  Comments are submitted on planning applications as they arise.  Comments submitted to: -Stamford – Newstead Development Proposals consultationLincoln Eastern Bypass  |
| SOA4 | Develop walking and cycling from public transport interchanges   | 2011                                  | Develop routes from Transport hubs.  Walking leaflets completed from railway stations (Methringham and Sleaford).  Information included in Getting Around Lincolnshire (Lincs CC)   |

| SOA5 | Promote use public transport on leaflets and website                  | Throughout<br>Plan life 2007-<br>2012 | Continue to promote public transport options on publications and web site.  Information is added to promotional material (ie Lincolnshire Walks.  Lincolnshire walks information included in the Lincoln Area Bus Guide.  Lincolnshire walks information now displayed at selected bus stop locations. |
|------|---|---------------------------------------|--|
|      |   |                                       | Bus stop information to be displayed on the revised CAMs Web system.  ADT participation in the Lincolnshire County Council 'Walk, Bike and Share'event.  |
| SOA6 | Public rights of way guidance for planning authorities and developers | 2008                                  | Meetings held with planning authorities to standardise the format and promotion of orders. Specific guidance to developers and district councils is still outstanding.  Public Rights of Way guidance to be produced for planning authorities and developers.  |

# **Health and Well Being**

| Ref  | Action   | Target date                           | Progress at April 2011  |
|------|--|---------------------------------------|---|
| SOA7 | Improve infrastructure on paths used for health walk initiatives | Throughout<br>Plan life 2007-<br>2012 | Programme of improvement works on health walking routes including infrastructure and surface improvement works now completed. |

| SOA8  | Reduce number of unnecessary barriers on PROW                                     | Throughout<br>Plan life 2007-<br>2012 | Continue to remove unnecessary stiles and barriers identified during routine maintenance works on identification of funding.  |
|-------|---|---------------------------------------|---|
|       |   |                                       | 204 stiles were removed as unnecessary and 240 stiles were replaced with gates.   |
| SOA9  | Ensure cross field paths are reinstated after ploughing                           | Throughout<br>Plan life 2007-<br>2012 | Draft Enforcement Policy Manual under preparation.  |
| SOA10 | Improve routes in areas of highest health deprivation in Lincolnshire.            | 2012                                  | Areas of highest health deprivation identified and mapping information sent to LCC highways divisions.  |
|       |   |                                       | Undertake improvement works in highlighted areas to increase network accessibility. Works undertaken in Skegness, Boston and Boston.  |
|       |   |                                       | Walking and cycling information distributed to 18 health centres in highlighted areas (March 10)  |
| SOA11 | Undertake accessibility audit of the network                                      | 2011                                  | Following consideration full network accessibility survey considered impossible to undertake. Full network condition survey therefore used to obtain accessibility information. |
|       |   |                                       | Carry out access audit of promoted routes. 49 Lincolnshire Walks surveyed by the end of March 2011.   |
| SOA12 | Develop a range of key routes in conjunction with disability groups.              | 2012                                  | 5 Countryside for all routes published using Aggregate Levy Sustainability Funding.   |
| SOA13 | Promote health walking schemes and help partners with development of new schemes. | Throughout<br>Plan life 2007-<br>2012 | Promotional links established and support mechanisms in place. Assistance with further development as required.   |
|       |   |                                       | Ongoing. PCT funding expansion of health walks schemes and GP referrals. Funding secured through "Choosing Health".   |

| SOA14 | Promote benefits of rights of way to wider range of potential users | Throughout<br>Plan life 2007-<br>2012 | Support given to Boston leisure and health walks to produce 6 walks.  Attendance at the 'Getting out There' event.  'Explore the Lincolnshire Countryside' – Posters published July 10.  Funding provided in association with Lincolnshire PCT to enable the creation of additional access in the Westgate Wood extension at Boston.  Anderby health walking group now established. Project now started to install additional bridges in Anderby.  Assistance provided in the Wolds Walking Festival and Countryside Events Programme. |
|-------|---|---------------------------------------|--|
|       |   |                                       | Attendance at the 'Sustainable Schools Showcase' to promote countryside access to young people.  Attendance at 'Walk it, Bike it, Share it'  'Walk more in Lincolnshire' leaflet produced in association with stakeholder groups.  |
|       |   |                                       | Lincolnshire articles published in the East Midlands LAF newsletter.  Articles placed in the Countryside Events programme  |
|       |   |                                       | 'Countryside Access' education pack under preparation.   |

| SOA15 | Produce targeted information for doctors surgeries, health centres in areas of highest health deprivation | Throughout<br>Plan life 2007-<br>2012 | Continue to produce targeted information for GP surgeries on an annual basis on identification of funding.  6 Adverts and editorial articles featured in various editions of   |
|-------|---|---------------------------------------|--|
|       |   |                                       | the 'Lincolnshire New GP Community Health Care Magazine'.  |
| SOA16 | Publicise barrier free routes   | Throughout<br>Plan life 2007-<br>2012 | Data collection now complete.  Audit all routes included in Lincolnshire Walks leaflets. 49 Lincolnshire Walks surveyed by the end of June 2011.  5 Countryside for all routes promoted using Aggregate Levy Sustainability Funding.   |
| SOA17 | Promote responsible countryside access  | Throughout<br>Plan life 2007-<br>2012 | Promote responsible countryside access through a variety of media and organisations – countryside website.  Countryside Code promoted on Countryside web site.  Promotion of the network through various media including the LCC website, County News, Agenda magazine and local and national press. |

# **Rural Economy and Tourism**

| Ref   | Action  | Target date | Progress at April 2011   |
|-------|---|-------------|--|
| SOA18 | Identify and develop circular and linear recreational routes to and from countryside / heritage tourism sites | 2011        | Identify routes in the influence of tourism sites and implement improvement works as required. |
|       |   |             | 2 Limewoods cycling leaflets published.  |
|       |   |             | Limewoods Signage – Project involving the replacement of                                       |

|       |  |      | all public rights of way signage in the Limewoods area extending from Bardney to Wragby, Fiskerton and Faldingworth with oak finger posts.  Missing link dedicated to create circular walking route at Bassingham.  North Willingham No. 523 – Surface improvement works undertaken through Willingham Woods.  Tattershall Public Footpath Nos. 222 and 225 – Footpath connecting Tattershall village and Tattershall castle upgraded to full accessibility standard.  River Glen Access Improvement works – Works have been undertaken in conjunction with the Environment Agency to replace all stiles with kissing gates on the public footpath beside the River Glen.  Horncastle PF 76 - Surface Improvement works. |
|-------|--|------|--|
|       |  |      | Lincoln PF 60 – Surface improvement works undertaken between Doddington Road and Hartsholme Country Park.  |
|       |  |      | Scotton PF 4 – Surface improvement works.  |
|       |  |      | Anderby PF 16 and 22 – 2 new bridges to be provided on existing footpaths in the LCCP area.  |
| SOA19 | Improve the maintenance and management of routes close to popular areas of the county and key tourist attractions. | 2011 | Identify routes in the influence of tourism sites and designated areas and implement improvement works as required.  |
|       |  |      | See SOA 18   |

| SOA20 | Improve maintenance and promotion of promoted routes and county trails  | 2011                                  | Gedney access improvements. Infrastructure improvements on Gedney 'Lincolnshire walk'  Audit of Lincolnshire Walks routes now commenced to identify infrastructure and waymarking/ signage improvements and improvements to vegetation cutting regime. 49 Lincolnshire Walks surveyed by the end of March 2011.  |
|-------|---|---------------------------------------|--|
| SOA21 | Support and encourage new tourist attractions to include walking and cycling through the planning consultation process. | Throughout<br>Plan life 2007-<br>2012 | Highways divisional staff comment on planning applications as they arise. Suggest recommendations for improved walking and cycling provision during the planning consultation process.   |
| SOA22 | Support partners with development of new trails   | Throughout<br>Plan life 2007-<br>2012 | Support partners with the development of new trails as necessary.  -Spires and Steeples Trail launched 3 May 2008Spa Trail works completedThe Lindsey Trail carriage driving route is currently under implementationSupport given to South Holland Borough Council to develop a series of walking and cycling routesSupport given to Limewoods project to assess potential for linking woodland sites with off road routesNottinghamshire Strategic Cycle Network – Support given to the provision of a strategic cycle network between Sherwood Forest and Lincoln city centreSupport and advice provided to ASR- Leisure in the development of Cycle Touring Routes in the Northern WoldsSave the Children route. Support provided to initial route developmentMacmillan Way – Infrastructure improvements to be |

|       |  |         | undertaken between Boston and Surfleet in conjunction with the Environment AgencyViking Way – proposals currently underway to install benches on the Viking way at Walesby and to the south of Lincoln.  |
|-------|--|---------|--|
| SOA23 | Develop a Lincolnshire Coastal trail   | 2012    | Marine and Coastal Access Act provided Royal Assent in November 2009. Further support to be given to Natural England in the event of the trail being implemented.  |
| SOA24 | Provide public transport information at key sites and promoted routes  | Ongoing | Continue to publish Travel Line information on walking and cycling leaflets.  Lincolnshire walks information now displayed at selected bus stop locations.  Lincolnshire walks information included in the Lincoln Area Bus Guide.   |
| SOA25 | Produce walking cycling and riding information in a variety of formats and for holiday accommodation providers | Ongoing | Lincolnshire Tourism have produced 15 Walking Discovery Packs as part of the 2008 marketing campaign promoting Lincolnshire as a short break destination for walking, cycling and golf. Packs are available to accommodation providers.  Outdoor Guide produced (Lincolnshire Tourism).  Lincolnshire Outdoor Guide distributed to TICs in Lincolnshire, Cambridgeshire, Nottinghamshire, Leicestershire, Northamptonshire, Norfolk and South Yorkshire.  5 Countryside for all routes published.  Searchable database of Lincolnshire Walks produced. |

|       |  |      | 34 Lincolnshire Walks Leaflets produced. 8 Lincolnshire Cycling Leaflets produced.      |
|-------|--|------|---|
| SOA27 | Develop a range of information panels at gateways sites/<br>villages to promote access opportunities and local services<br>available | 2012 | Explore possibility of providing interpretation panels to P3 parishes (pending review). |

## **Social Issues**

| Ref   | Action   | Target date                           | Progress at April 2011   |
|-------|--|---------------------------------------|--|
| SOA28 | Improve quality of waymarking to increase user confidence and assist land managers                         | Throughout<br>Plan life 2007-<br>2012 | 1115 new roadside fingerposts installed either in new locations or to replace those in poor condition.  Limewoods Signage – Project involving the replacement of all public rights of way signage in the Limewoods area extending from Bardney to Wragby, Fiskerton and Faldingworth with oak finger posts.  Survey of promoted routes at an advanced stage. |
| SOA29 | Identify all missing bridges on key network routes, develop and implement a work programme                 | 2010                                  | Missing bridges identified. Reduced funding prevents further action at this time.  |
| SOA30 | Implement programme of signing selected unsurfaced unclassified county roads                               | 2011                                  | Officer time spent to identify UCRs and gap analysis using GIS of PROW network and other access. Programme of signage based on demand and necessity currently under implementation.  |
| SOA32 | Develop a programme of improved vegetation cutting on key routes close to settlements with parish councils | 2009                                  | Programme of improved vegetation cutting in place on key routes. Additional paths added to the schedule during ROWIP implementation years 1 - 4. Austerity measures will   |

|       |  |                                       | result in re-examination of vegetation cutting schedule during implementation year 5.   |
|-------|--|---------------------------------------|---|
|       |  |                                       | P3 scheme review currently underway.  |
| SOA33 | Complete audit of busy road crossings and implement prioritised programme of improvements  | 2011                                  | Audit of road and rail crossings now complete. Short list of most 'hazardous' crossings forwarded to LCC Divisions, Lincolnshire Road Safety Partnership, Highways Agency and Network Rail. Austerity measures prevent any further action at this time. |
| SOA34 | Improve management of existing routes available for motorised users and carriage drivers.  | 2011                                  | Audit of unsurfaced UCRs completed.   |
| SOA35 | Identify all cross boundary links with neighbouring authorities to ensure consistency of maintenance and promotion.  | 2011                                  | Identify cross boundary links and issues. Prepare programme of improvements and clarify maintenance responsibilities as appropriate.  |
| SOA36 | Pilot a project to prepare signage incorporating distance and destination information to key routes.   | 2012                                  | Limewoods Signage – Project involving the replacement of all public rights of way signage in the Limewoods area extending from Bardney to Wragby, Fiskerton and Faldingworth with oak finger posts.   |
| SOA37 | Support highway divisions with the implementation of Quiet Lanes.  | 2012                                  | Funds no longer available to undertake Quiet Lanes project in Greater Lincoln and Gainsborough Division pilot area.   |
| SOA38 | Develop a range of circular routes for cyclists and equestrians in areas of highest demand. Identify suitable roadside verges and "behind the hedge" links to create safer links between existing routes and improve management of those links identified. Support DEFRA schemes that increase access and link PRoW. | Throughout<br>Plan life 2007-<br>2012 | Officer time spent on ROWIP area priorities mapping. LAF sub group consulted but detailed network analysis still needed involving user groups.  8 Lincolnshire cycling leaflets produced.   |
|       | schemes that increase access and link PROVV.   |                                       | Old County Bridle Trails to be reviewed.  |
|       |  |                                       | Undertake consultation with users to identify potential 'behind   |

|       |   |                                       | the hedge' routes. A number of potential routes have already been highlighted during the road crossing audit.  Consultation responses provided to Natural England in response to Higher Level Stewardship Applications.   |
|-------|---|---------------------------------------|---|
| SOA42 | Implement programme of staff training to raise awareness of diversity issues relating to countryside access | Throughout<br>Plan life 2007-<br>2012 | Disabled Access Audit training event held for LCC PRoW staff in November 09.  |
| SOA43 | Identify existing routes that meet needs of restricted mobility users and publicise                         | 2011                                  | 5 Countryside for All routes published.   |
| SOA44 | Develop and implement an accessibility policy in conjunction with disability groups                         | 2009                                  | Accessibility Guidance produced.  |
| SOA45 | Develop links with organisations to implement a programme of themed guided walks, rides and events          | Throughout<br>Plan life 2007-<br>2012 | Continuing to build on existing contacts and partnerships. Funding required to implement countryside access projects.  Involvement in the Wolds Walking Festival, Spires and Steeples Trail and other guided walks programmes, events and walking festivals as necessary. |
| SOA46 | Develop policies and guidance which explain how the authority manages PROW and access                       | 2011                                  | Policy areas identified and included in officer work programmes.  |
| SOA48 | Improve driver awareness of equestrians   | 2011                                  | Equestrian leaflets distributed through Lincolnshire Road Safety Partnership as part of Driver Improvement Programme.   |
| SOA49 | Produce Countryside Access newsletter   | 2011                                  | Produce 6 monthly ROWIP newsletter on the web site.   |